County Request	ed Meeting Date: February 14, 2	<b>st</b>	Agenda Ite
	em: Legislative Priorities		
REGULAR AGENDA         CONSENT AGENDA         INFORMATION ONLY         Submitted by:	Action Requested: Approve/Deny Motion Adopt Resolution (attach dr	aft) e copy of he	Direction Requested Discussion Item Hold Public Hearing* Paring notice that was published
Patrick Wussow		Administrat	
<b>Presenter (Name and Title):</b> Patrick Wussow, Interim County Adm			Estimated Time Needed:
	2017		
<ol> <li>AMC 2017 Legislative Priorities</li> <li>AMC Legislative Policy Positions 2</li> <li>AMC Legislative Policy Positions 2</li> </ol>			
3. AMC Legislative Policy Positions 2			

# 2017 Aitkin County Legislative Priorities by Department

# Assessor

- Repeal of the Statute that requires field appraisers to have the AMA license. This is Minnesota Statute 270C.9901. This law should be repealed because small rural counties have no need for this level of licensure. It will likely exacerbate a shortage of rural appraisers that perform assessment functions. The County Board passed a resolution supporting this back in 2014.
- 2. Limit the use of the unit rule method of valuation to State Assessed Property only. This would have the effect of preventing large property owners with massive holdings from appealing their value based on a bulk discount due to size.
- 3. Simplification of the property tax system. We should support legislation that would reduce the number of classifications of property in Minnesota. When assessors spend lots of time classifying property, they have less time available to value property. The complexity makes the system difficult for most people to understand. Many other states have much simpler systems.
- 4. Any new program mandated by the State should be funded by the State.

# Attorney's Office

- 1. Additional sustainable (on-going) funding for County Attorneys for child protection.
- 2. Additional sustainable (on-going) funding for County Attorneys for the state judiciary's shift of a substantial amount of court administration duties to the County Attorneys' Offices.
- 3. To help counter the increasing wave of drivers operating motor vehicles without insurance and/or a driver's license, adding minimum fines of \$500 for Misdemeanor No Proof of Insurance and No Insurance charges, Driving After Revocation charges, and Driving After Cancellation charges.

# **Community Corrections**

1. Aitkin County supports increased funding for community corrections. Overall, the costs of core correctional services are increasingly borne by the 33 CCA counties due to having the highest number of clients under supervision compared to the other two models of supervision. Minnesota is now ranked 49<sup>th</sup> lowest in state funding of correctional community supervision, with only 2.7% of the state budget spent on community supervision. We are grateful for the progress made in the last biennium toward increased funding for the Community Corrections Act, however there is still only about \$1 million more in funds than there was in 2002. This research around evidence-based practices is demanding increased attention to offender risk and needs assessment, case planning, and targeting interventions specific to client needs; these cannot be implemented effectively without increased financial support at the state level. Minnesota

counties will not be able to sustain current efforts to utilize proven evidence-based practices without increased state funding.

- 2. Aitkin County supports the need for an equitable and transparent funding model that considers the needs of all 87 counties to ensure fair distribution of funds across all county lines.
- 3. Aitkin County supports an evaluation of probation lengths as part of more consistent sentencing practices to ensure fair treatment of clients under supervision.
- 4. Aitkin County supports statutory language revisions to allow claims related to Sentenced to Service (STS) injuries to continue to be paid by the state even in cases where the offender is working off supervision or other fees.
- 5. Aitkin County supports increased state funding for implementation of a full continuum of mental health services available to offenders at the local community level.
- 6. Aitkin County supports any alcohol impact fees that are approved should be allocated in the health and public safety areas most impacted by costs related to alcohol and other drug abuse (including prescription and over-the-counter drugs) as well as alcohol and drug-related injuries. The key areas of supervision are chemical dependency prevention, screening, treatment and aftercare services related to alcohol.

# Economic Development

- 1. Funding for the Border to Border Grant fund be set at \$1,000,000.00. For communities that are un-served by the State of MN definition, the current 50/50 match be lowered to a 30/70 match. This would allow more Border to Border Broadband grant funds to be utilized in areas that are most in need.
- 2. Increased funding for the State Grant In Aid (GIA) trails for ATV use. ATV riding is a fast growing family activity and current GIA funding is not keeping up for trail construction or maintenance.
- 3. Approval of the Mille Lacs Area ATV Trail expansion to the Northwood's ATV Trail System. This would connect the East shore of Mille Lacs Lake and the Malmo areas to Isle and the Northwood's ATV Trail system at the Soo Line and Solana Loop.

# **Environmental Services**

- 1. 2017 MACPZA Legislative Platform/Priority: Subdivision of Land Legislation. Move legislation to seek the same subdivision of land review authority already afforded municipalities and townships to ensure that land is divided in a way that doesn't prevent a future or current owner from building on the land or using it in the way they intend to.
- 2017 MACPZA Legislative Platform/Priority: Natural Resources Block Grant (NRBG) Reporting. Partner with the Board of Water and Soil Resources to see exemption of duplicative reporting on NRBG funding from the Office of Grants Management or through a legislative solution. MACPZA members will continue current annual reporting practices on individual programs within the NRBG such as SSSTS, WCA and the Shoreland programs.

3. 2017 MN Solid Waste Administrators Association Policy Platform: SWAA supports efforts to make improvements that would maximize the e-waste recycling program. Additionally, SWAA supports the use of manufacturer payments to help reimburse county collection efforts.

# Health & Human Services

- 1. Aitkin County supports the need to reallocate dollars originally associated with Anoka Metro Regional Treatment Center(AMRTC) to invest in a mental health infrastructure.
- 2. Aitkin County supports the use of a grant program to expand community based mental health services in our community.
- 3. Aitkin County supports collaboration with hospitals, nonprofits and surrounding counties for infrastructure investments and development of mental health services in our area.
- 4. Aitkin County supports legislative language to eliminate the cost sharing responsibilities associated with AMRTC and reallocating to community mental health resources.
- 5. Aitkin County supports a bill to authorize continued funding at an increased level for the Minnesota Eligibility Technology System (METS)
- 6. Aitkin County supports establishing a pilot program funding to shift child protection work to a services model over a staffing/systems model.
- 7. Aitkin County supports increasing local public health grant funding to provide more local control for spending where it is needed most in our community.
- 8. Aitkin County supports increasing MA reimbursements for family home visits to provide needed resources in order to maintain and strengthen family home visiting programs.
- 9. Aitkin County supports maintaining Statewide Health Improvement Partnership (SHIP) Funding in order to work toward driving down healthcare costs for our local citizens.

## Specific to the AMRTC Issues- here is additional information:

Proposals to use the county cost share associated with the Anoka Metro Regional Treatment Center (AMRTC) to invest in mental health infrastructure and services are likely to continue to come forward. Recall that Governor Dayton's budget proposal suggests directing a portion of the current county cost share to a grant program for counties to build and expand community-based mental health infrastructure. This week, the Minnesota Hospital Association introduced similar legislation that would direct \$10 million of the cost share to hospitals, nonprofits and/or counties for infrastructure investments. We also know that NAMI is likely to come forward with a proposal to direct that funding.

In order to best position counties, AMC and MACSSA will be introducing a bill to sunset the existing county cost share and to direct the current cost share to counties for mental health investments. The county lobbying team will be working this week to coordinate bill drafting and recruit legislative authors.

#### **ISSUES:**

1. When an individual is receiving care at the Anoka-Metro Regional Treatment Center (AMRTC) or a Community Behavioral Health Hospital (CBHH) and no longer requires the high level of care these programs provide, counties are responsible for 100 percent of the cost.

- 2. While the recent increases in county shares have facilitated more proactive discharge planning on the part of counties, they have also created significant financial pressure on county budgets and highlighted barriers related to finding community placements for people once they no longer need care at a state-operated facility.
- 3. Currently, all of the revenue collected from counties for cost of care goes back into the state's General Fund, where it supports the entire range of state-funded priorities rather than specifically helping to address the underlying issues leading people to stay in state-operated facilities when they don't need that level of care.

# **Highway Department**

1. Local Road Wetland Replacement Program

The Minnesota Board of Water and Soil Resources is statutorily responsible for replacing local road wetland impacts through the Local Road Wetland Replacement Program. Since this program was not funded as part of a bonding bill during last year's session, there is a lack of wetland replacement credits available. In areas of the state that have no program credits available, counties either have to delay projects until credits are available, or purchase their own wetland replacement credits at their own cost through established banks. Aitkin County supports immediate continued funding of the Local Road Wetland Replacement Program to avoid project delays or additional costs for wetland replacement on local road projects.

- Local Road Improvement Program/Local Bridge Bonding Program
   Aitkin County supports immediate funding of the Local Road Improvement Program and the Local Bridge
   Bonding Program to fund regionally significant local road and bridge projects throughout the state.
- 3. Increase in Highway Funding

Aitkin County supports long term, sustainable transportation funding increases distributed through the Highway User Tax Distribution Fund by increases in the state gas tax and license tab fees. Aitkin County also supports dedicating the existing sales tax revenue on motor vehicle parts to the Highway User Tax Distribution Fund.

# Human Resources

- State Unemployment update eligibility criteria to ensure employees who voluntarily resign or retire are not later deemed eligible for unemployment benefits charged to the employer, if they have not held subsequent employment. Example:/ Employee voluntarily resigned, was brought back temporarily to train in new hire, then filed for unemployment and was approved. Update eligibility to include an end date for eligibility when hours are reduced so the claim does not continue to accrue for multiple years on end (LLCC). Update eligibility to ensure employees who resign instead of going through an investigation, following alleged crimes being committed against the employer (i.e. theft), should not be eligible to receive unemployment. Update eligibility criteria so that limited term jobs, seasonal/summer temps jobs, and election clerks do not trigger unemployment eligibility.
- 2. Employers are required to promote the student loan forgiveness program annually and to every new hire. Remove this mandate. Allow information to be placed on the intranet.
- 3. Public Employment Relations Board (new). The 2016 Minnesota Legislature delayed until July 1, 2017 the PERB's authority to hear Unfair Labor Practice Charges (ULPs). Parties may file ULPs in District Court until

July 1, 2017. This PERB board has been underfunded for the past couple years. Commit one way or the other – either eliminate it and allow unfair labor practices to continue being handled by the courts, or fund it appropriately to get it up and running. <u>Final rules</u>. Concern that ULP charges may increase under this new model (simple process, no filing fee, etc.).

- 4. Pay Equity eliminate the need for pay equity reporting for all employers that have a uniform wage scale and no employees placed either below the MIN or above the MAX.
- 5. Oppose statewide paid family leave. This bill did not become law last session. It would have created a statewide insurance program similar to unemployment insurance that would have been funded through a tax assessed equally on employees and employers. Benefits would have been available for pregnancy leave, bonding with a new adopted or foster child, or care for a family member with a serious health condition. Aitkin County already provides generous paid sick leave, vacation/PTO, and personal leave benefits to employees that can be accrued and used for this purpose.
- 6. Require the State to go through all of the mandates that require county staff training, and have the State develop a condensed <u>online</u> video training library –partnering with OSHA and the federal government as necessary– so the counties can access a free training library 24/7/365. The trainings can be shown to existing staff and to new hires during orientation, and would ensure all MN counties had access to the same training info, law changes, legislative updates, etc. -- and would provide efficiencies and reduce local costs because all staff could take the training in a staff meeting or at their desk (instead of traveling long distances to obtain the required trainings).

# Land Department

- 1. Change MS 282 to...
  - a. Allow sale of tax-forfeited land in a platted subdivision regardless of water frontage (currently only 150-feet of water frontage or less may be sold).
  - b. Allow tax-forfeited land to be sold via sealed bids (currently oral bid only Anoka County has a special law allowing sealed bid).
  - c. Allow sale of informal timber permits of 500-cords or less (currently a \$3000 limit for Counties over that must be sold via public auction. This proposal reflects the limits on State land)
- 2. Bonding proposal for ATV trail east side of Mille Lacs (\$1.5-million with a \$150,000 match)
- 3. Outdoor Heritage (Legacy) funds to support RELC's (i.e. Long Lake CC) if we're acquiring/protecting lands for our future, it would seem like educating our youth about the "outdoors" should be a priority.
- 4. Outdoor Heritage (Legacy) funds to support updating forest inventory on County/State lands how can we protect/enhance habitat if we have irregular data on what we currently have?

# Sheriff's Office

1. Pursue legislation that would prohibit firearms in county buildings where court services occur.

# Treasurer's Office

- 1. Under Return of state fees Suggest adding Marriage License fees to be retained by the county as the state receives most of the revenue but all the work is done in my office.
- 2. Have Mobile Homes returned to tabs issued by the DVM rather than being taxed thru the property tax system or raising the value threshold for them to be taxed thru the property tax system.



# **2017 Legislative Priorities**

Draft December 2016

# For more than 100 years, the Association of Minnesota Counties (AMC) has assisted the state's 87 counties in providing effective governance for all citizens.

# **Legislative Principles**

- *AMC strives* to preserve local control so that counties have the flexibility to address the most pressing needs of their communities.
- *AMC supports* state budget solutions that avoid adding or shifting a disproportionate burden to counties through cost shifts, cost shares and unfunded mandates.
- **AMC believes** that funding for county-administered services should be commensurate with the level of service or results deemed acceptable.

# **2017 Legislative Action Items**

# **County Program Aid**

# AMC supports legislation that strengthens county program aid (CPA) in a sustainable way and provides relief for counties experiencing dramatic reductions in tax-base equalization aid.

The total appropriation counties receive in state aid has fluctuated drastically over the past twenty years, and is significantly depressed in real dollar value. AMC convened a work group to study the CPA formula and recommend improvements. The work group included leadership from over twenty counties along with input from the Minnesota Inter-County Association (MICA) and the Minnesota Rural Counties Caucus (MRCC). After more than a year of work, the work group developed recommendations that reduce volatility and protect counties from losing significant funding when there is a sudden shift in their demographics.

# **Transportation Funding**

#### AMC supports a comprehensive transportation funding package that includes new revenue for roads, bridges, and transit.

The solution should be comprehensive (multi-modal), balanced (regionally and between modes), sustainable (on-going funding), and dedicated (constitutionally for roads and statutorily for transit).

# Mental Health in Jails and the Community

# AMC supports county initiatives that reduce the incarceration of those with mental illness in local jails and redirects the existing county cost share dollars to efforts that increase mental health system capacity.

Many counties are already developing initiatives to reduce the number of mentally ill Minnesotans in jail. Some efforts are state supported and others are county financed. The legislature should support expansion of existing programs and create incentives for new programs aimed at this goal. Also, a significant portion of the mental health infrastructure is funded by county cost shares. While counties would prefer the elimination of these cost shares, as long as they are in place, this revenue should be used in ways that meet county needs in delivering these services.

# **Buffer Aid**

# AMC supports ongoing state funding for counties that opt to implement and enforce the requirements of the Minnesota buffer law.

County officials agree that local implementation and enforcement of the new buffer law may be best, however, these responsibilities will require additional staff time and resources, and ultimately leave counties with an unfunded mandate. State funding will help ensure the program is implemented and enforced locally and on a statewide basis.

# **Determining Fiscal Impact on Counties**

AMC supports legislation that would require bills to include county investment as a line item of funding to encourage transparency in taxation, and consideration of the property tax impact of cost shifts.

In recent legislative sessions there have been increased requirements for county investment in areas of child protection and mental health. These mandated cost shifts have become crippling for county budgets across the state. This bill would require that the cost of a legislative proposal take into account county investment to accurately reflect taxpayer investment.

# **METS Funding**

# AMC supports legislation that would provide increased funding to the Minnesota Eligibility Technology System (METS).

Counties are responsible for determining eligibility for assistance programs. The METS system is the computer program that county workers use to assist in this determination. The system is still new, and requires additional programming investment so that county workers are able to efficiently and accurately navigate the system to ensure integrity of eligibility determinations.

# **Local Road Wetland Replacement**

#### AMC supports the immediate need for short-term cash funding for the Local Road Wetland Replacement Program (LRWRP) and long-term continued funding of the program.

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The LRWRP has been an integral part of the "no net loss" policy under the Wetlands Conservation Act. Recently, the state has not been meeting its funding obligation. As a result of underfunding, BWSR has closed two of the ten Wetland Bank Service Areas (BSAs). Since local governments have not budgeted to step in to meet the state's legal obligation to replace the lost wetlands, the Legislature needs to act immediately to meet the state's legal obligation to fund the replacement of the affected wetlands. BWSR will need approximately **\$6** million in cash to buy wetland credits from private wetland banks to meet immediate LRWRP obligations, as well as **\$10** million in bonding authorization for BWSR to recapitalize its wetland banks to meet LRWRP obligations in future years.

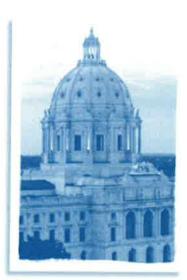
# **Broadband Development Funding**

AMC supports the build-out of broadband infrastructure in Minnesota, including legislation that would provide funding for the Office of Broadband Development and continued funding for the Border-to-Border Broadband Development Grant Program.

The Legislature approved \$35 million be designated for the grant program this year, which is more than recent years, but far short of the \$100 million suggested by Gov. Mark Dayton and supported by AMC. Continued funding for this program is necessary to support the infrastructure needed.

Updated December 14, 2016

# Association *of* Minnesota Counties



Legislative Policy Positions 2017



Approved December 6, 2016

AMC unites Minnesota's counties to achieve public service excellence.

**AMC strives** to preserve local control so that counties have the flexibility to address the most pressing needs of their communities.

**AMC supports** state budget solutions that avoid adding or shifting a disproportionate burden to counties through cost shifts, cost shares and unfunded mandates.

*AMC believes* that funding for county-administered services should be commensurate with the level of service or results deemed acceptable.

Association of Minnesota Counties' 2017 Legislative Policy Positions

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# **Broadband Development**

# Broadband

- AMC supports identifying and implementing actions to achieve by 2020 the goal of statewide deployment of advanced broadband networks and symmetrical high-speed capacity.
- AMC supports initiatives to make it easier for counties, cities, municipal utilities, schools, libraries, and other public sector entities to collaborate and deploy broadband infrastructure and services at the local and regional level.
- AMC supports removing barriers to the exercise of local authority to provide such services, including repeal of Minn. Stat. § 237.19, the requires a supermajority voter approval for the provision of local phone service by a local unit of government, and clarifying county and state bonding authority.
- AMC supports funding for the Office of Broadband Development within the Department of Employment and Economic Development.
- AMC supports continued funding for the Border to Border Broadband Development Fund.

# **Chemical Use and Abuse**

# **Alcohol and Other Drugs**

- AMC supports use of the chemical dependency treatment fund for prevention and treatment strategies supported by evidence-based practice.
- AMC supports adequate state financing and other resources to counties to address chemical dependency, including integrated models of treatment.
- AMC supports alcohol tax increases to more closely reflect the health and public safety costs related to alcohol and other drug abuse (including prescription and over-the-counter drugs) and alcohol and drug-related injuries. Additional state funding is needed for counties to continue to work in key areas of chemical dependency prevention, screening, treatment and aftercare, probation supervision and detoxification services.
- AMC supports state funding for mandated detoxification services.
- AMC supports the implementation and enforcement of statewide policies that restrict the production, sale and possession of illegal synthetic drugs.
- AMC supports state and local policies that prevent underage alcohol and tobacco consumption.

# **Child Safety and Well Being**

AMC supports state resources to assure that all children are safe and supported in permanent living situations.

# **Child Safety**

- AMC supports stable, adequate state funding for child safety and well-being, distributed to counties on the basis of performance. This funding is intended to:
  - Prevent child abuse and neglect;
  - Allow caseworkers to have manageable caseloads so adequate assessment and services can be provided to meet the safety needs of children;
  - Whenever possible, taking into consideration the child's safety and well-being, maintain children in their own homes;
  - I Keep children in safe, permanent living situations whenever possible;
  - Continue family relationships; and
  - Assure that parents have enhanced capacity to provide for children's needs.
  - Support school educational stability for foster children and county-involved youth by stabilizing their access to transportation supports when they are placed in settings outside of their original school districts
- AMC supports the policy that all child placement orders issued by tribal courts become the financial responsibility of the State.

# **Child Support**

- AMC supports adequate state funding to counties to fulfill their child support responsibilities to offset federal funding reductions.
- III AMC supports simplifying the administration of child support services to reduce court costs and improve efficiency.

# **Children's and Family Health**

AMC supports stable, flexible state funding and public policy to support healthy families.

## **Maternal and Child Health**

AMC supports additional state funding for county-delivered maternal and child health services, such as evidence-based home visiting programs and fetal alcohol syndrome prevention initiatives.

#### Systems

- AMC supports state funding for locally-based collaborative activities among counties, schools, cities, and other local organizations to promote healthy families.
- AMC supports state funding to counties and other organizations to eliminate health disparities in Minnesota's ethnic, racial, refugee, and low-income populations, many of who have lower health status than other Minnesotans (including interpreter services, strategies to improve health care access, and workforce training).
- AMC supports funding for collaborations that work across systems to eliminate health inequities.
- AMC supports state fiscal strategies to reduce dependence on public funding for long term care, such as expanding availability of long-term care insurance and extending look-back periods for assets for medical assistance.

AMC supports federal funding for the Women, Infants and Children (WIC) grant as well as continuation of adjunctive eligibility for WIC programs.

# **Tobacco and Youth Risk**

AMC supports continued state funding to counties to prevent tobacco use and other youth risk behavior.

AMC supports legislation that would provide stricter regulation of e-cigarettes statewide such as requiring e-cigarette stores and "vapor lounges" to be licensed as tobacco retailers, and/or updating indoor air laws to cover e-cigarettes.

# **Community Health**

AMC supports stable, flexible state funding and public policy to improve and maintain healthy communities.

- AMC supports the statewide health improvement program or other forms of funding to counties for health promotion efforts to prevent chronic disease throughout the life span.
- AMC supports state funding for home and community-based care.
- AMC supports the Clean Indoor Air Act.
- AMC supports planning, zoning and funding efforts to create "livable and sustainable communities" that encourage physical activity and other healthy lifestyle behaviors.
- AMC supports increased resources for development of programs, partnerships, monitoring and data collection systems, and other initiatives to prevent and reduce violence.
- AMC supports increasing the tobacco tax and expanding it to tobacco related products in order to support prevention and health-related costs of tobacco use.

# **County Administration and Management**

AMC supports policies that promote effective and efficient county government that provides quality services to meet the needs of Minnesota citizens without infringing on the decision-making ability of local elected officials.

# **Condemnation and Inverse Condemnation**

- AMC opposes legislation that allows businesses to seek inverse condemnation when a county provides competing goods or services, or limits the number of private operators.
- AMC opposes the creation of an automatic cause of action for damages any time a local regulatory action impacts the use or reduces the value of private property.
- AMC supports changing the condemnation process to require property owners, in cases where negotiations have failed to reach agreement and the property owner has hired an appraiser, to disclose their appraisal prior to the deadline for the governmental agency to make its final written offer, or in the alternative, submission of the owner's appraisal 30 days before a condemnation commissioners' hearing, thus giving the same right of full disclosure to both parties and providing the agency with crucial information in order to formulate its offers and reach settlement.

# **County Structure**

# **Administrative Streamlining**

- AMC supports greater flexibility and opportunity for county administrative reorganization.
- AMC supports greater authority to use technology for communications and efficiency improvements.

## **Appointment Process**

AMC supports a uniform, statewide process to allow individual counties and their residents to locally initiate and determine the selection of county row officers such as the auditor, treasurer and recorder.

# **Data Practices**

- AMC supports policies that enable sharing of private and confidential data (with appropriate safeguards) between corrections departments, court systems, health and human services agencies and schools when the different agencies are providing services for the same person, including juveniles.
- AMC supports efforts to improve public access to data held by governments where it may benefit consumer transactions.
- AMC supports legislation that would amend the Minnesota Data Practices Act (Minn. Stat. 13.04, subd.4) to restrict or modify the ability to challenge accuracy or completeness of employee performance evaluations through a contested-case proceeding before an Administrative Law Judge.

# **Election Administration**

- AMC supports federal and state funding commensurate with the cost for counties to comply with voting requirements and election administration standards.
- AMC supports a comprehensive voting technology/equipment funding package to aid or replace the aging assortment of election equipment. The identified cost to replace or repair Minnesota's election equipment is \$28m.
- AMC asks that the legislature continue to support the reimbursement mechanism for presidential primary election that fully accounts for county costs.
- AMC supports initiatives to reduce the costs and administrative requirements of Election Day voter registration that maintain accuracy and integrity in the process.
- AMC supports electronic overseas voting for eligible citizens if ballot security is not compromised.
- AMC supports infusing new money into the 2002 Help America Vote Act (HAVA) to further maintain voting accessibility and assist counties in administering polling place duties or other requirements under the Act.
- AMC supports policies that encourage voter registration.
- AMC supports expanding population thresholds for counties who choose to implement mail balloting.
- AMC supports requiring candidates for county office, when filing an affidavit of candidacy, to certify that they will have maintained residence in the county or district from which they seek election for 30 days before the primary election date.
- AMC supports the immediate restoration of voting rights for individuals who are not incarcerated.

# **Employment and Employee Benefits**

# **Health Care**

- AMC supports clarifying state law to allow for a fair and effective collective bargaining process that accounts for issues of cost versus value of employee benefits.
- AMC supports the state granting authority to counties for pooling retirees separately from active employees for purposes of establishing premiums and coverage for hospital, medical, and dental insurance.
- AMC supports changes to the conditions for participation in the Public Employees Insurance Program (PEIP) that include a requirement for representation by all insurance eligible employees to determine whether all insurance eligible employees will join PEIP.
- AMC supports removing the requirement that local governments allow early retirees and their dependents to stay on the county's hospital, medical and dental plans indefinitely. If this requirement remains in effect, AMC supports the state granting authority to counties to pool the retiree group separately from active employees.
- AMC supports changes to MS 471.6161 so that the public employer and exclusive representative of the employees of an appropriate bargaining unit must meet and confer over any proposed changes in group insurance contracts.
- AMC supports modifying MS 62A.21, subdivision 2a to put in place reasonable limitations and requirements for continued health insurance coverage for divorced spouses.

## Pensions

- AMC opposes the creation of new pension plans for individual groups of county employees and the transfer of certain job classes to plans that increase benefits and costs to the employee and employer.
- AMC supports increasing the existing earnings threshold for mandatory PERA membership, and setting the threshold at an annual earnings level.
- AMC believes that any structural changes to PERA should promote long-term sustainability of the pension fund and be representative of potential costs to taxpayers, marketability of the pension benefit, and consideration of active employees in addition to retirees.

# **Prevailing Wage**

AMC supports removing the prevailing wage requirement for the Border-to-Border Broadband Grant Program, and to allow non-Minnesota based COOPs to apply for the grant as long as the project is located in Minnesota and the program is continued.

## **Long-Term Care**

AMC supports granting county employees and their spouses the eligibility to voluntarily purchase group rate long-term care insurance through the Minnesota Public Employee Long Term Care Insurance Plan.

# **Veteran's Preference**

AMC believes that current veteran's preference law provides sufficient preference for veterans applying for public sector employment and promotions, and opposes increasing the preference points given to applicants or employees seeking promotions.

## Workers' Compensation

- AMC supports adding a designated public sector employer representative to the Workers' Compensation Advisory Council.
- AMC supports eliminating the term "in good faith" from Minnesota Statute 176.011 for PTSD arising from employment action.

# Intergovernmental Relations

# **District Courts**

AMC supports efforts to assist counties in funding and operating facilities for District Courts, court administration, and court security.

# **Joint Powers Agreements**

- AMC supports cooperative activities between units of government, the protection of existing joint activities, and the elimination of barriers that hinder the creation of such arrangements.
- AMC supports the application of the rules, regulations and requirements of its individual forming members on to a joint powers entity.
- AMC supports a strong state-county relationship and supports the ability of counties to work with the state through a collaborative process to improve service delivery. AMC opposes any efforts by the state to take over county services without utilizing a collaborative process to develop a comprehensive plan to ensure long-term success and identify clear objectives and outcomes for taxpayers and citizens.

# **Private/Public Partnerships**

AMC recognizes the economic and societal benefits of public/private collaborations and supports policies that encourage partnerships between government and non-government entities that address the needs of our communities.

# **State Audits**

AMC supports current state law granting rights for all counties to issue request for proposals for audit services and contract with the entity that best fits the needs of the county and its taxpayers.

## **State-County Relations**

AMC believes the state should secure the support of an individual county or specific group of counties before enacting any law that specifically impacts that individual county or group of counties.

# **Libraries**

- AMC supports greater flexibility for libraries to form regional partnerships.
- AMC supports adequate funding of Minnesota's existing library system.
- AMC supports local control in determining the appropriate level of local funding for county libraries.

# Licensing

AMC supports allowing counties and deputy registrars to sell motor vehicle license tabs online, or to share in the revenue generated by the state's online sales.

# **Open Meeting Law**

AMC supports more effective and efficient public notice alternatives and authority to utilize technological tools to conduct needed business.

# **Public Records**

- AMC supports changing state law to no longer require that social security numbers be collected for marriage license applications.
- AMC supports legislation that promotes pre-administrative filing remedies for UCC filings in an effort to protect any individual, entity or elected official from the filing of false liens against them.

# **Technology**

- AMC supports greater cooperation between counties and the state department of revenue to improve the effectiveness of property tax administration software and reduce overall costs for both local and state government.
- III AMC supports legislation that extends broadband to all areas of Minnesota.
- III AMC supports efforts to address the issue of cyber security.

# **Disease Prevention and Health Protection**

AMC supports state financial resources and public policy to protect the public from communicable disease and promote healthy behaviors to prevent chronic disease.

# **Emergency Preparedness**

- AMC supports increased state funding and authority for state and local governments to plan and prepare together for public health and other emergencies or disasters that impact the state.
- III AMC supports restoration of federal funding to local public health for emergency preparedness and response.

# **Infectious Disease**

- AMC supports policies and funding to ensure that all people in Minnesota are immunized against communicable diseases.
- AMC supports funding and authority for county public health departments to investigate and respond to infectious disease cases, such as active and latent tuberculosis, through monitoring, directly observed therapy, care coordination and treatment, and use of telehealth.
- AMC supports the use of scientific evidence as a basis for agency action and other decision-making about vaccine safety and other health practices.

## **Environmental Health**

- AMC supports the authority of all counties to locally operate a food, beverage, and lodging establishment program supported by a locally determined fee structure.
- AMC supports a financing structure for core state environmental health activities that is sufficient to ensure that the state can effectively provide oversight, technical support, and information to counties and local food beverage and lodging establishments and is based on an appropriate fee structure.
- AMC supports policies and funding that promote early intervention to remove lead hazards, and other Healthy Homes hazards, before children are exposed, including legislation that would enable counties to obtain Medical Assistance reimbursement for lead risk assessments and asthma prevention and treatment interventions.

# **Public Health Infrastructure**

- AMC supports restoring and increasing flexible funding for essential local public health services through the local public health grant.
- AMC supports providing state funding and authority for a state-local public health information system.

# **Economic Self-Sufficiency**

AMC supports state funding and policy to strengthen the public safety net for those unable to work and to remove disincentives that discourage able-bodied people from achieving self-sufficiency.

# **Affordable Housing**

- AMC supports repeal of policies requiring counties to count housing subsidies as income,
- AMC supports development of affordable housing options for low-income people.
- AMC supports providing state funding for counties to assure supportive services within housing options as a way to prevent homelessness.

## **Child Care**

- AMC supports child care policies that assist parents to maintain employment by assuring access to high quality, safe child care.
- AMC supports restoring eligibility for child care for low and moderate income families.
- AMC supports a state process to determine eligibility for child care assistance that is simple and easy for families, providers, and counties to navigate.
- AMC supports state funding and immunity protection for county responsibilities in licensing in child care establishments.
- AMC supports the state assuming responsibility for child care background checks.
- III AMC supports additional state funding to address the waitlist for child care support for eligible families.

# **Income Supports/Work Readiness**

- AMC supports state funding to counties and other organizations to eliminate employment disparities in Minnesota's ethnic, racial, refugee, and low-income populations, including to support interpreter services, and language education strategies to improve access to employment services and workforce training, and for capacity building to assist small and diverse businesses to achieve equitable access to public and private business opportunities.
- AMC supports exceptions from the Minnesota Family Investment Program (MFIP) work participation requirements for individuals who have demonstrated inability to work due to physical or mental disability, time spent completing their education, or serving as a caregiver for disabled family members.
- AMC supports requirements to verify eligibility for public programs based on citizenship as long as these processes do not result in substantial additional administrative burdens for counties.
- AMC supports general fund support for the Minnesota Youth Program, which provides work experience and academic enrichment activities to economically disadvantaged and at-risk youth and opposes the counting of that income against MFIP support calculations.
- AMC supports funding for family stabilization services sufficient to enable all counties to provide case management, payment monitoring, and initiation for eligible clients, as required by law.
- AMC supports funding for supportive work programs to provide hard-to-employ MFIP recipients with paid work experience.
- AMC supports changes to state law to protect counties from being required to make indemnity payments to unpaid work experience participants in work readiness programs.
- AMC supports innovations to simplifying the process of determining eligibility for and enrollment in income support programs.
- AMC supports individual access to high quality employment training that leads to greater self-sufficiency and that improves the overall skill level and productivity of the workforce.

# Energy

AMC recognizes there is an ever-increasing need to provide efficient, affordable, clean, renewable and sustainable energy to the people of Minnesota. AMC supports legislation and policies that would help make this possible.

# **Energy Conservation**

AMC supports methods of energy conservation, improving efficiency and minimizing the environmental impacts of all methods of energy production, including but not limited to coal; petroleum; natural gas; nuclear; wind; solar; hydropower; geothermal, wood; waste; methane; ethanol and bio-diesel.

# **Energy Exploration**

AMC supports ongoing, collaborative, statewide efforts in the areas of research and development in the use of all forms of energy.

# **Energy Independence**

- AMC supports well researched, data-based strategies toward the development and implementation of a comprehensive energy independence program.
- AMC supports repealing the prohibition on building nuclear energy facilities.
- AMC supports adding the availability of E85 (ethanol) to the MNDOT highway signage programs.
- AMC supports statewide incentives for alternative energy options, including waste to energy and methane recovery, such as producer payments or credits for technology similar to those granted to the wind, ethanol, and bio-diesel industries.

# **Energy Transmission and Distribution**

AMC supports greater cooperation and communication between the state, local units of government and private industry for the siting.

# **Health Care Financing, Access and Quality**

AMC supports assuring the opportunity for all Minnesotans to be healthy and supports public health activities that prevent disease and disability and promote health for the whole population. AMC supports health care for all Minnesotans that adds value by improving quality and patient satisfaction; decreasing medical errors, cost, and waste; and maximizing return on investment. Counties shall be a key stakeholder in any proposal that transfers county administrative or program delivery roles to new entities such as tribal governments, non-profits, or the private sector.

# New Health Care Delivery Systems & Health Care Homes

- AMC supports allowing counties or county-based purchasing plans to propose, implement and participate in new care delivery and payment demonstration projects for Minnesota Health Care Programs. AMC supports authorizing the county to designate the rural coordinated care delivery system project that will operate a demonstration project in a rural area if there are multiple competing proposals or projects serving the same geographic area.
- AMC supports requiring provider-sponsored Minnesota Health Care Program demonstration projects to partner with counties so that health care services are coordinated with local county services affecting patients' health, such as public health, social services, mental health, housing and other services.

- AMC supports the funding necessary for the Minnesota Eligibility Technology System (METS) to function properly and reliably, and alleviate excessive burdens on tax payers and improve services provided to customers.
- AMC supports certification of health care homes throughout Minnesota that:
  - Ensure multiple options for certification so that providers in all parts of the state are able to participate;
  - Expand the types of providers and teams eligible to serve as a health care home or care coordinator; and
  - Provide collaboration of care across public and private sectors and coordination between medical and non-medical services.

# **County-Based Purchasing**

- AMC supports expanding county-based health care purchasing to additional populations and geographic areas through either a single plan approach or a model where competition is required by federal law, by following federal requirements whereby county-based purchasing competes with only one additional health plan for counties that fall within Metropolitan Statistical Areas.
- AMC supports default assignment of enrollees to the county-based purchasing plan if an enrollee does not make a choice of health plan.
- AMC supports the formation of locally controlled health plans to serve as an alternative to large statewide and national health insurance plans to give consumers and employers additional health plan choices.

#### Dental

AMC supports state funding for a sustainable model for dental care for low-income people.

# Financing, Administration and Systems

- AMC supports state and federal investments in technology modernization at the Departments of Health and Human Services. These investments will improve the efficiency of county staff that enter information into the systems and enhance customer service.
- AMC supports maintaining health insurance coverage for low income Minnesotans. AMC opposes approaches that result in cost shifts or funding reductions to counties to cover these populations.
- AMC supports solutions that better integrate health care and social services to reduce costs and improve health outcomes, including the implementation and full funding of demonstration projects.
- AMC supports state funding for county uncompensated care costs.
- AMC supports adequate state funding to cover the cost of county administrative functions in Minnesota Health Care Programs.
- AMC supports state policy to allow for seamless enrollment and continuation in Minnesota Health Care Programs (e.g., MA and MinnesotaCare).
- AMC supports simplifying the process of determining and redetermining eligibility for and enrollment in Minnesota Health Care Programs.
- AMC supports continued funding and authority for the county roles of network development and service integration for special populations, such as the elderly, disabled, and mentally ill, who receive services through Minnesota Health Care Programs as these populations are moved to a managed care model.
- AMC supports state and federal funding to cover county costs of administering the new -MnCHOICES assessment process. AMC also supports strong and clear collaboration with counties as the system moves from final development to implementation.
- AMC supports maximizing federal revenues to support Minnesota's health care programs.

# **Land Use Planning and Regulation**

AMC supports sustainable and balanced management of the state's environmental and natural resources through effective enhancement of local, state, and federal governance.

# Animal Agriculture County Permitting Programs

- AMC supports the voluntary enforcement of state standards by counties with county authority to be more restrictive than state standards.
- AMC supports increased state funding for counties that elected to be delegated within the Pollution Control Agency feedlot program.
- AMC supports the ability of counties to withdraw from the county feedlot delegation agreement in the event the funding level declines below what is necessary to administer the program.
- AMC supports a statutory definition of feedlot capacity as "permitted capacity."
- AMC recognizes the need to provide assistance to feedlot producers correcting their feedlots and supports raising the eligibility limit for the feedlot cost share from 300 animal units to 999 animal unit facilities that are not large concentrated animal feeding operations.

# **Comprehensive Planning and Zoning**

- AMC supports local governments' ability to balance the rights of private landowners with the interests of the public through the fundamental authority local units of government have to protect the public health, safety and welfare of citizens.
- AMC supports legislative efforts that do not reduce, or interfere with the ability of counties to carry out land-use activities such as zoning, planning, and the permitting of development.
- AMC supports the legislative effort to develop and fund a statewide high-resolution Digital Elevation Model.
- Current Minnesota Statute prohibits, in cities and townships, the recording of land transfers where the parcels/lots do not comply with adopted subdivision regulations. AMC supports amending Statute with similar language that would provide Counties the same authority of subdivision review and approval prior to the recording of land transfers to ensure that resulting lots are in compliance with County standards.
- In order to help maintain the tax base, AMC supports a policy that any acquisition or exchange of land by the state or federal government must gain approval of the county board. This includes lands acquired through purchase, environmental land trust, gifting or other means.

## **Environmental Review**

- AMC supports a statutory clarification of the definition of "cumulative potential effects".
- AMC supports maintaining the existing EAW decision criteria in EQB rules.
- AMC opposes any effort to require a "cumulative impacts" analysis as part of the EAW process, or as part of the shoreland review process.
- AMC supports efforts to revise the EAW and EIS process rather than creating new thresholds to trigger the necessity of undergoing an EAW or EIS.
- AMC supports a thoughtful and balanced approach to issues that impact environmental protection and economic development efforts. AMC shall work to ensure that county perspectives are included in the state's response to the Fond du Lac Band of Lake Superior Chippewa's application to the Environmental Protection Agency for Class 1 Air Quality designation.
- AMC supports requiring project/site specific meetings for the purpose of gathering public testimony be held in the project/site county or within sixty miles of the project/site location.

# **Federal Endangered Species Act**

AMC opposed the inclusion of the northern long-eared bat on the endangered species list by the US Fish and Wildlife Service. As currently drafted, AMC is concerned about potential negative outcomes specific to the forest industry and current forest management efforts.

# **Noxious and Invasive Species Management**

- AMC supports requiring the Minnesota Department of Transportation, railroad authorities and other state and federal agencies to control and fund the timely eradication of noxious weeds on their lands and rights-of-way.
- AMC supports fully funding state and federal efforts to carry out activities to eradicate invasive plants and other species in a timely manner.
- AMC supports increased state activities to educate and assist residents and local governments in their efforts to control invasive species.
- AMC supports legislation providing state funding to aid counties for planning and response to the loss of trees due to Emerald Ash Borer and other invasive pests and pathogens.

# **County Park Funding**

- AMC supports adequate state and federal funding to counties for the acquisition, maintenance and operation of county parks, open space and recreational lands.
- AMC supports adequate state and federal funding for the development of county parks, open space, and recreational lands, except in a county with 50 percent or more public land ownership. Those counties could elect to participate in this funding using the dollars received for ongoing maintenance, upkeep, or their capital improvements benefiting existing county-owned parks, trails and recreational facilities.

## **Public Land Management**

- AMC supports requiring federal and state agencies to formally notify and solicit county input prior to all proposed land acquisitions.
- AMC opposes efforts to alter or remove the local approval process for the establishment or expansion of wildlife management areas (WMAs).
- AMC opposes the creation of buffer areas through restrictions on local ordinances or other methods that may negatively impact adjoining property owners.
- AMC supports more effective laws to reduce the frequency and severity of accidental dog trapping incidents.

## Rulemaking

AMC opposes opening the shore land rules for rulemaking until the DNR and the local governments responsible for implementing the rule agree to the scope of potential rule changes.

# **Small Community Systems**

AMC supports increased funding to bring more small community septic systems into compliance.

## Subsurface Sewage Treatment Systems (SSTS)

- AMC supports a statewide initiative to require individual sewage treatment systems to be inspected and disclosed prior to the sale or transfer of property.
- AMC supports county-based efforts to develop an inventory of the compliance status of all SSTS' in the county.
- AMC supports establishing a statewide database of best practices that local government use to administer and educate the public concerning SSTS systems.

- AMC supports ongoing state-funded financial assistance programs for homeowners. These programs should include financial assistance for low-income SSTS owners who are unable to fund system upgrade or replacement without this support, including funding counties to establish revolving loan and other financial assistance programs.
- AMC supports state funding for county implementation of the state SSTS program at a level commensurate with county costs to do so.
- AMC supports county authority to adopt an SSTS component of the county water management plan.

# **Township Zoning**

- AMC supports efforts to clarify the zoning relationship between counties and townships.
- AMC supports a requirement for townships that choose to adopt zoning ordinances to perform all zoning activities and to carry out the enforcement of the zoning ordinances.

# Mandates

## **Maintenance of Effort Requirements**

AMC opposes state mandated maintenance of effort requirements as they interfere with local decision-making and budget prioritization.

# **Reform and Removal**

- AMC opposes the imposition of mandates and costs on counties without full and stable funding from the federal or state government needed to prevent property tax increases. If mandates are not accompanied with commensurate funding, they must be removed.
- AMC supports the realignment of service and funding responsibilities that would provide lasting fiscal reform for mandated services.
- AMC believes the Legislature should enact legislation that would sunset all county mandates over a period of time and review each mandate during that period to determine if the mandate should continue or if it should be eliminated. AMC believes the Legislature should prepare a "local impact note" for all legislation that may increase local government costs, and should have ample opportunity to review that analysis before passing any legislation that may increase local government costs.
- AMC recognizes and promotes the importance of pay equity at all levels of county employment. Any state reporting mandates should be succinct, cognizant of staff time/costs, and void of redundant annual data sets.

# **Mental Health**

AMC supports state policy and financing to assure a full range of mental health services that: promote mental health, prevent mental health problems, treat mental health conditions, and allow people with mental health conditions to function as effectively as possible in the community.

# **Civil Commitment**

AMC supports state assumption of the cost of hold orders for sex and alcohol offenders and other people awaiting civil commitment.

- AMC opposes the requirement that counties share the cost of civil commitment of sex offenders and supports comprehensive reform to the current policies in order to reduce the cost of civil commitment, including a review of the commitment process, while maintaining an adequate level of protection for the public. AMC also supports strong and clear collaboration with counties for offender release programs.
- •AMC opposes cost shifts to local governments for sex offenders released from the Minnesota Sex Offender Program (MSOP).

# **Mental Health System Reform**

AMC supports state mental health reforms that include the following components:

- Integration of physical, mental health and social services (including housing and employment) for children and adults with mental health problems;
- Coordination of mental health services with other county systems such as child protection and criminal justice;
- Partnerships between counties and managed care organizations that effectively align funding, authority, responsibility, risk, and reward;
- State funding to assure services for uninsured and underinsured;
- State funding for prevention, screening, and earlier intervention of mental health problems, especially targeted to newborn and early childhood services;
- Flexibility in dedicating local tax dollars for mental health in relation to other social services; and
- Continuation of the state safety net for people with severe mental health problems.

AMC supports a review of the state adult and children's mental health acts to clarify appropriate county responsibilities.

## Suicide

- AMC supports all efforts working toward the goal of zero suicides in Minnesota.
- AMC supports funding for a state office of suicide prevention.

# **Public Safety, Corrections and Courts**

AMC supports programs and policies that promote safe communities through effective prevention, education, supervision and treatment, and communication technology, and preparedness through local/state collaboration.

## 9-1-1 and Statewide Emergency Communication Interoperability

- AMC supports a stable and reliable funding source and flexible use of 9-1-1 fees to offset county costs for maintenance of local 9-1-1 systems and for modernization of the systems to integrate Next Generation 911, text-to-911 and other potential advancements in technology.
- AMC supports the statewide system for communication interoperability for emergency management services and law enforcement purposes and supports the ongoing development and implementation of a statewide emergency communications infrastructure, including, but not limited to, the ARMER system and interoperable data communication systems.
- AMC supports locally managed emergency communications systems and recognize that the subscriber and equipment operating costs of a statewide infrastructure require state support.
- AMC supports the ongoing development of an integrated state criminal justice information system (CJIS), including the goal of statewide interoperability of records and data systems, with full financial resources for development to be provided by the state.

# **Diversion Programs**

AMC supports the ability for counties to operate diversion programs, including for traffic offenses, which reduce the need to expend judicial system resources to resolve the matter.

# **Drug Courts**

- AMC supports collaboration and cooperation between the counties, state administration, state courts and other stakeholders to address the issue of alcohol and other drug offenders in the criminal justice system.
- III AMC recognizes that for a drug court expansion and implementation plan to succeed it must:
  - Align with an effective service delivery model that recognizes existing state/county relationships;
  - Avoid redundancy of programs and services and prevent new unfunded mandates to local government;
  - Provide full, stable, and ongoing state funding for corrections and human services systems delivering services at the county level that is equitable and commensurate with local need;
  - Require that the financing and supervision of county staff remain with the county;
  - Maintain the efficient financing and operation of chemical dependency and mental health services within the county;
  - Adopt evidence-based operating practices and outcome-based funding strategies; and
  - Use existing information systems to provide treatment and client data necessary to evaluate outcomes.

# **Emergency Management**

- AMC supports county board involvement, shared funding responsibility, and local authority for coordination of emergency management services in cooperation with the federal and state government.
- AMC supports disaster assistance initiatives that aid local governments that recognize the limits on local fiscal resources.
- AMC supports increased funding for the local disaster assistance program to assist local governments recover from disasters that do not reach the federal threshold, but result in extreme hardships, AND to minimize the need for future special sessions of the legislature to provide State matching funds when a Presidential declaration *is* issued. AMC supports including utility cooperatives as eligible recipients but only if there is a sufficient increase to the fund to cover those costs.
- AMC supports a guaranteed minimum pass-through of Emergency Management Performance Grant funds to counties and cities of the first class, and an increase legislative funding for the division of Homeland Security and Emergency Management to make their budget less reliant on grant funding that should be coming to counties.
- AMC supports infrastructure enhancements for emergency management including a new State Emergency Operations Center and the enhancement of the Camp Ripley training facility to include capabilities for training in planning for and responding to the myriad needs that may be posed by the derailment or other issue involving trains carrying oil and other hazardous materials.
- AMC supports legislation requiring railroads to provide county and city of the first class Emergency Management Agencies and first responders with complete emergency plans that can be used to develop and improve local Emergency Operations Plans.
- AMC supports moving agriculture related items out of Chapter 12B and in to agriculture statute to align Minnesota Emergency Management policy with federal practices. Future emergency contingency actions for agriculture and livestock uses should be included in the agriculture statute and not reference the disaster assistance account. In addition, the agriculture disaster account should have the same ongoing funding as the disaster aid account.
- AMC supports efforts to implement and expand multi-lingual communication platforms statewide to enhance Minnesota's emergency response system.

# **Emergency Medical Services**

AMC supports a comprehensive review of funding for Regional EMS Boards and EMS recruitment and education in order to replace state revenues lost from decreases in seat belt fines and other sources.

# **Health Care**

AMC supports federal and state financial and program assistance to relieve counties of the costs of uncompensated medical and dental care provided to inmates of local correctional facilities. This includes funding for preventive and ongoing physical and mental health care services in jails and maintenance of Social Security Insurance, Veterans benefits, Medical Assistance, and MinnesotaCare.

# Law Enforcement and Public Safety Collaboration

- AMC supports a coordinated and efficient law enforcement program between the state and local jurisdictions.
- AMC supports continued and expanded use of the Automated Pawn System (APS) as well as continued authority for regulation of pawn shops at the local government level.
- AMC supports legislation to allow first responders to display more highly visible lighting that more clearly indicates that traffic should clear the path for the responder when responding to an emergency call.

## **Public Defenders**

AMC supports full state funding of state public defender services.

#### Supervision

- AMC supports movement to a single, needs-based state-funding stream for corrections. In the absence of a single probation funding stream. AMC supports significant increases to the Community Corrections Act Subsidy and County Probation Officer Reimbursement, in order to maintain core probation services and move toward restoring the 50/50 state/county partnership.
- AMC supports the use of state resources to fully compensate counties for the entire cost of housing state offenders.
- AMC supports a state funding process for the construction and operation of county/regional jails and other corrections programs.
- AMC supports the integration of evidence-based best practices into the discipline of corrections supervision and decision-making.
- AMC opposes any changes in the state Department of Corrections jail standards for existing facilities that will be a financial burden on counties.
- AMC supports eliminating life without parole as a sentencing option for children and supports just and age appropriate accountability measures for children that will ensure that every child, regardless of offense, is given meaningful opportunity to obtain release based on demonstrated maturing and rehabilitation. AMC support legislation, that applies both retroactively and prospectively, that abolishes life without parole for children and provides them with meaningful and periodic sentencing reviews, so that no child is allowed to have their human rights violated because of when they were sentenced.
- AMC supports the elimination of the minimum population requirement in the Community Corrections Act (CCA), thus allowing more counties the option to choose CCA for the corrections delivery system.
- AMC supports clarification in statute to ensure that all Sentenced to Service (STS) participants continue to have their claims covered by the state claims process and not a county liability.

# **Victims Services**

AMC supports restoration of funding for victims services grants.

# **Solid Waste Management**

AMC supports development of local priorities and the provision of cost-effective, efficient, and environmentally sound waste management practices.

# **Close Landfill Program**

AMC supports full funding and preservation of the closed landfill program (CLP), including both the Closed Landfill Investment Fund (CLIF) and the Metropolitan Landfill Contingency Action Trust (MLCAT). Additionally, AMC supports prohibiting the use of these funds for non-landfill related uses, in accordance with Minnesota Statutes 115B.39-115B.444, in order to generate a sufficient fund balance to address the needs of closed landfills throughout Minnesota in the future.

## **Electronic Waste**

- AMC supports legislation to require all public electric generation utilities, cooperative electric associations, and municipal electric utilities to establish an industry-funded system for recycling spent fluorescent and high intensity discharge lamps from households.
- AMC supports amending the electronic recycling law to increase manufacturer provided and funded, convenient electronics recycling services throughout Minnesota, thereby assuring the burden for managing discarded electronic products does not fall on local government.

#### **Inverse Condemnation**

AMC opposes "inverse condemnation" legislation that would restrict the ability of local governments to implement organized waste collection.

## **Landfill Capacity**

AMC supports the Minnesota Pollution Control Agency working collaboratively with counties on landfill capacity and Certificate of Need.

## **Onsite Burning of Municipal Solid Waste**

- AMC encourages the Minnesota Pollution Control Agency to continue efforts to educate Minnesota residents on the issues associated with onsite burning.
- AMC supports a state level initiative to correct inconsistencies in statutes governing on-site Municipal Solid Waste (household garbage) burning activities.

# **Permitting of Demolition Land Disposal Facilities**

AMC supports requiring the Minnesota Pollution Control Agency (MPCA) to issue, and/or reissue, all demolition land disposal facility permits in accordance with the MPCA's 2005 Guidance Document until such guidelines are otherwise modified by new Rule or Statute.

# **Product Stewardship**

- AMC supports product stewardship among manufacturers, retailers and consumers, with an emphasis on industry through an Extended Producer Responsibility framework approach, which creates effective producer-led reduction, reuse and recycling programs, to deal with a product's lifecycle impacts from design through end-of-life management, without relying solely on state and local governments.
- AMC supports maximizing the collection and safe disposal of unwanted prescription and over-the-counter medicines through an internalized pharmaceutical manufacturer financing mechanism that covers the costs of collection, transportation and hazardous waste disposal, and that does not rely on state and local government funding.

# **Recycling Definition - Glass**

AMC supports the use of crushed glass in the construction of roads and in the construction and operation of MSW landfills; this use is considered recycling and included in SCORE goals.

# Select Committee on Recycling and Environment (SCORE) Funding

AMC supports increased SCORE funding to counties to administer the recycling programs mandated by the Legislature and reduce the amount of material that is land filled.

# **Solid Waste Financing**

AMC supports increased capital assistance project funding.

# Solid Waste Management Tax

AMC supports allocating 100 percent of the revenue generated by the Solid Waste Management Tax to state and county product stewardship, household hazardous waste, and other waste management activities.

# **Solid Waste Processing Credit**

AMC supports reinstating the state solid waste processing credit to counties that process waste at waste to energy or compost facilities.

## Waste Assurance

AMC supports legislation to streamline the waste designation process to more effectively exercise the waste assurance tools provided to counties, while retaining the integrity of the public input process.

# Waste Pesticide Funding

AMC supports a fully funded state-wide program to implement comprehensive and accessible disposal of agricultural and residential waste pesticides.

# Waste to Energy

- AMC supports the Minnesota Pollution Control Agency working collaboratively with counties on the permitting of new or expansion of existing waste to energy processing facilities.
- AMC supports a fully funded state-wide program to implement comprehensive and accessible disposal of agricultural and residential waste pesticides.

# **Tax and Finance**

AMC supports the authority delegated to democratically elected officials to make budget decisions for the unit of government for which they were duly elected. *AMC supports the current constitutional requirement that the state to adopt a balanced biennial budget and opposes any efforts to alter the constitution on this matter such as a constitutional amendment to authorize continuing resolutions or allowing an expiring biennial budget to continue without legislative action.* 

# **Aggregate Tax**

AMC supports allowing eligible counties to set their local aggregate tax at a level deemed appropriate by the county board, and supports raising or eliminating statutory maximums on the tax.

## Assessment

- AMC supports modifying the mandate that every individual who appraises property for tax purposes be licensed as an accredited assessor. If the mandate remains in effect, AMC believes the state should provide additional funding to counties to offset the additional training costs of this mandate.
- AMC supports allowing assessors' alternative methods of verifying property information, other than actually viewing a property, when certain conditions are met regarding the historical site visits and existing county records.
- AMC supports the state of Minnesota providing financial compensation to all units of local government for court ordered refunds due to state determined values or state required assessment practices.

### **Dedicated State Funding/Constitution**

AMC opposes constitutional amendments that artificially establish guaranteed, perpetual revenue streams for any government programs or spending categories.

#### **Delinquencies**

AMC supports eliminating the statutory minimum and maximum on the interest rate charged on delinquent property taxes and penalties, and supports annually adjusting those interest rates based on a set level above the U.S. Prime rate.

#### Fees

AMC supports the use of local fee revenue as an alternative revenue source and as a tool to finance their intended purposes. Statutory fee minimum amounts must be sufficient to cover local program and administrative costs and provide for local discretion for adjustment.

# **Homestead Benefits**

AMC believes that property tax homestead benefits should be provided through a direct credit or refund to homeowners, rather than market value exclusions or credits.

#### Local Government Revenues and Expenditures

- AMC supports greater flexibility for counties to diversify their sources of revenue in order to reduce the reliance on the property tax to fund county operations and state mandated services.
- AMC believes that any sales tax revenues raised for the purposes of funding state financial commitments to counties, including grants, aids and credits, should be enacted in a uniform basis on the state level and responsibility for those budget decisions should not be transferred to local governments.

## **Payment in Lieu of Taxes (PILT)**

- Frivate lands acquired outside of a city should not be in conflict with the county's comprehensive plan.
- AMC supports the creation of a sustainable PILT funding mechanism which would promote sustainability and guarantee recovery of lost property tax revenue for state-funded land purchases.
- Private land acquisitions must emphasize the greatest level of public value that can be obtained in order to achieve the maximum statewide public benefit.
- AMC strongly supports full funding, including inflationary adjustment, of PILT payments to affected local governments to reduce the financial burden to property tax payers created by a reduced tax base in a county, city or town.

### **Production Taxes**

AMC opposes changes to the wind and solar production tax which would negatively affect a county's tax base, create confusion in the assessment process, or place undue burdens on host communities.

# **Property Tax Reserved for Local Governments**

AMC supports the principle that individual local governments are best able to determine the appropriate taxing and spending levels for each of their communities. Property taxes are created to finance local government programs and services. The use of the property tax to finance locally determined and delivered services should be considered the exclusive domain of local government. AMC supports direct collection of the state general property tax by the department of Revenue while the tax remains in effect.

#### Reporting

- AMC supports utilizing contemporary technological tools for the dissemination of required data; for example, amending county financial statement publication requirements so that counties may post reports on county websites.
- AMC supports establishing a uniform deadline for all taxing authorities to certify proposed property tax levies of September 30<sup>th</sup>.

#### Sales Tax

AMC supports requiring online-only retailers to collect and remit state sales taxes.

## **State Aids**

- AMC supports the state providing additional funding to County Program Aid along with an AMC-supported revision to the formula to address funding inadequacies and volatility.
- AMC supports the reinstatement of family preservation aid.
- AMC supports automatically adjusting county program aid for inflation similar to the former HACA program.

#### **State General Tax**

AMC supports the state reviewing the state general property tax on commercial-industrial (C-I) and seasonal recreation properties because of its effects on communities.

#### **Tax Increment Financing (TIF)**

AMC believes the Legislature should modify the TIF housing district income qualification level requirements to allow the levels to vary according to individual communities.

#### **Taxation of Local Government Purchases**

- AMC supports extending the Motor Vehicle Sales Tax exemption to cover local government purchases of road maintenance vehicles.
- AMC supports clarifying the process for counties to utilize the sales tax exemption on material purchases made by contractors and subcontractors on behalf of local governments.

#### **Tax Limitation Initiatives**

- AMC supports the ability of the state and its counties to properly fund their operations and opposes any imposition of levy limits or other artificial statutory or constitutional restrictions such as valuation freezes, revenue or spending caps, reverse referenda or other limitations on the budgeting process that undermine the tenets of a representative democracy as established in the Constitution.
- AMC supports excluding the wind production tax and taconite tax from levy aid base calculations.
- AMC supports the current valuation process for sugar mills.

# Truth-in-Taxation

AMC supports changes to the statutory Truth-in-Taxation procedural requirements that would provide more county flexibility, allow counties to more effectively and efficiently use communication technology, and provide for additional reporting of costs and attendance to the state.

# Transportation

AMC supports a statewide, integrated multi-modal transportation system that keeps Minnesota competitive in a global marketplace with long-term, sustainable founding to ensure safe systems that efficiently move people and goods.

# Funding

- AMC supports increased funding for the maintenance and deployment of railroads, airports and waterways as part of an integrated and efficient transportation system including increased state funding for the Minnesota Rail Service Improvement Program to provide the necessary statewide access to national and international markets.
- AMC supports ongoing full funding for the State Airports Fund to promote regional transportation, economic development and homeland security.
- AMC supports increased funding for all modes of transportation to meet the documented unmet needs [at least \$2.5 billion per year for the next 20 years as identified by the Transportation Finance Advisory Committee (TFAC)] on the transportation system statewide. These increases should be comprehensive, balanced, sustainable, dedicated, and could include:
  - Gas tax, including indexing or other inflationary increases;
  - Motor vehicle registration fees;
  - Motor vehicle sales tax;
  - Gross receipts tax on transportation fuels.
  - AMC opposes the re-allocation of existing, non-transportation related general fund dollars from other state funding obligations to transportation.
- AMC supports dedicated transit funding that is both adequate and predictable and provides the necessary revenue to support transportation options (including buses, bus rapid transit, light rail transit, passenger and commuter rail) for transit-dependent and riders who choose to ride transit.
- AMC supports a fair and equitable distribution of revenue for the Greater Minnesota Transit Program and for the Twin Cities Metropolitan Area transit system and the CTIB's Program for Projects.
- AMC supports full and ongoing funding for the local bridge program in the form of state general obligation bonding authority to address current financial shortfalls and increased funding for the Local Road Improvement Program for the Roads of Regional Significance Account and the Rural Road Safety Account
- AMC supports preserving the statewide, competitive nature of the LRIP and Local Bridge Bonding Programs by limiting identification of specific projects within their appropriations, and that large projects should be listed on separate line items.
- III AMC supports continued funding for the Corridors of Commerce program for priority trunk highway infrastructure.
- AMC supports dedicating all revenue from the leased motor vehicle sales tax to transportation purposes.
- AMC supports efforts to capture revenue from all highway users, including electric vehicles.
- AMC supports full funding for the Board of Water and Soil administered Local Road Wetland Replacement Program.
- AMC opposes increased funding of ATV and snowmobile trails out of the Highway User Tax Distribution Fund until comprehensive studies of both ATV and snowmobile trail needs have been completed and reviewed.

- AMC supports maintaining the narrowly defined set of parameters for which Park Road Account funds are currently authorized.
- AMC supports that sales tax revenue from auto parts be dedicated to the Highway User Tax Distribution Fund and that the void created in the General Fund be filled with funds from the projected state surplus.
- AMC supports transit systems that provide critical access for commuters and vulnerable citizens.

# Governance

- AMC supports partnerships and cooperation with state agencies, associations and other local units of government that advance the transportation interests of citizens and the state. AMC further supports public-private partnerships as a means to supplement traditional funding programs, encourage innovation and efficiencies, and promote economic development.
- AMC supports the development of a comprehensive statewide transit plan that considers the proper transit modes for geographic corridors, including passenger rail, and provides strategies to mitigate congestion while also improving access and mobility for all citizens.
- AMC supports county approval of municipal and township plats related to ingress, egress and/or right-of-way when adjacent to county highways.
- III AMC supports removal of local or municipal plan approval for county state aid highway projects.

#### Regulations

- AMC supports policies that operate within the parameters of the current statewide variance process, maintain the MnDOT Commissioner's role in setting speed limits.
- AMC supports current rules and statutes that impact the state design standards to ensure optimal safety and mobility on roads throughout Minnesota.
- AMC supports policies and programs that streamline processes, control cost escalation and recognize diversity among counties.
- AMC supports implementation of recommendations from the "Water Permit Streamlining for Transportation Projects" report, prepared in response to Minnesota 2012 Laws, Chapter 287, Article 3, Section 63.
- AMC supports eliminating the implements of husbandry liability exemption for damage caused by non-weight-related unlawful operation on public highway bridges.
- AMC supports the NACo policy to remove air ambulances from the definition of "Air Carrier" in ADA or other policy to protect consumers from price-gouging and/or balance billing conducted by some air ambulance providers.

#### Safety

- AMC supports electronic and photo monitoring for data collection, traffic planning, driver education and enforcement as a means of reducing road wear, accidents and injuries.
- AMC supports railroad safety funding via the biennial capital bonding bill to add crossing lights and gates to paved county highway-main line railroad crossings that currently lack safety mechanisms.
- AMC supports stronger regulation of oil transport on rail lines.
- AMC supports the current option for counties to authorize specific public roads for mini-truck use, and opposes efforts to allow statewide authorization.

# Weight Regulation/Road Infrastructure Preservation

AMC supports funding for the development of a complete statewide ten-ton county state aid highway system that will meet the safety, congestion mitigation, connectivity, agricultural, industrial and economic needs of the state.

- AMC supports establishing maximum axle weights and gross weights for implements of husbandry on public highway bridges.
- AMC supports eliminating the implements of husbandry exemptions for posted bridge weights, authority to be weighed by law enforcement officials, and civil penalties for excess weight.
- III AMC supports the ability of counties to establish load restrictions on the county roads system.
- AMC supports the prohibition of any weight limit exemptions except during harvest.
- AMC supports the statewide enforcement, education and prosecution of Minnesota's weight laws, including the requirement for verifiable weight tickets.
- AMC supports extending seasonal load limits on gravel roads by two weeks.
- AMC opposes any increase in allowable truck weights unless tied to adequate funding to build out the ten-ton road network and address deficient bridges.
- AMC supports creating a partnership with the Minnesota Department of Transportation for overweight/oversized vehicles for the purpose of implementing one stop shopping through standard data collection, permit polices and fees.
- AMC supports adjusting the relevant evidence law as relates to receipt of overweight goods so that local law enforcement has authority to inspect and assess penalties for overweight loads during the 14 day look-back. MN Stat 169.872
- AMC supports the ability for local law enforcement to receive truck weight enforcement training by the Minnesota Department of Public Safety, the Minnesota Department of Transportation, or any Minnesota State College that has a Peace Officer Standards and Training (POST) approved training program which includes the physical weighing of trucks.

# **Vital Communities and Economic Development**

AMC supports state assistance to communities in reaching their workforce and economic development potential in order to enhance the quality of life for all Minnesotans.

# Infrastructure

- III AMC supports increased funding of the Greater Minnesota Business Development Infrastructure grant program.
- AMC supports the small cities development program.
- AMC supports ongoing state funding to leverage partnerships that can help limited English proficiency populations successfully integrate into Minnesota communities thereby improving the health, safety and civic engagement of all.

# **Programs and Administration**

- AMC advocates that state resources be utilized to support necessary training for both the existing and expanding workforce to sustain the growing and changing needs of Minnesota's employers. AMC supports state economic development programs which encourage job creation and sustainable community growth through the Minnesota Investment Fund, Job Creation Fund, Angel Tax Credits, and support of Small Business Development Centers.
- AMC advocates for a continued statewide Minnesota marketing program that can be benchmarked against other states' marketing programs.
- AMC supports the sales tax exemption for small business equipment at the point of sale instead of as a reimbursement program.

- AMC supports using the occupational employer survey database to determine rural Minnesota wage rates.
- AMC supports funding for the creation of the Office of Entrepreneurship administered by small business development centers across the state.
- AMC supports the levy authority of county EDA's and opposes changes made to 469.1082, subdivision 5 in 2010 that allow for townships to opt-out of participation in economic development efforts within a county.
- AMC supports the redevelopment and rehabilitation of contaminated properties through existing Environmental Response Funds using mortgage deed and registry tax revenues.

# **Vulnerable People**

AMC supports state resources and public policy to protect vulnerable people from harm.

## **Disabled and Elderly Populations**

- AMC supports state policy and financing strategies to support county roles in providing or assuring health and social services and care integration for people with physical, mental, or developmental disabilities.
- AMC supports financing and authority for counties to conduct vulnerable adult investigations.
- AMC supports funding for county services, including administering the MnChoices assessment, to ensure that the vulnerable elderly and disabled populations are served in cost-effective, appropriate settings and at home or in the community whenever possible.

## **Financing and Systems**

- AMC supports repealing county cost shares for people on Medical Assistance in nursing homes, intermediate care facilities, and institutes for mentally disabled.
- AMC supports repealing county cost shares for people in regional treatment centers and 16-bed hospital facilities.
- AMC supports financing strategies to support activities at the local government level to assure that people with physical, mental or developmental disabilities receive social supports to live at the maximum level of independence.
- AMC supports clarifying and fully funding counties' roles in service delivery for long term care and continuing care services, especially in the areas of quality assurance, assessment/reassessment and provider network development.
- AMC supports aligning licensing regulatory authority with the enforcement and investigative obligation for adult protection reports. AMC supports exempting county lead investigative agencies from responsibility to investigate reports from facilities licensed by the state Department of Human Services or Department of Health.

# **Victims of Human Trafficking**

AMC supports the expansion and implementation of the Safe Harbor Law ensuring that victims of human trafficking are treated as victims under the law.

# Water

AMC supports efforts to protect and improve the quality of ground and surface water in Minnesota.

# **Aquatic Invasive Species**

- AMC supports the strengthening of Aquatic Invasive Species programs, which are funded by state license fees, the state General Fund, and other state funding sources.
- AMC supports effective restrictions on infested waters, including the use of temporary controls, increased fines and stringent penalties.
- AMC supports increased financial and technical support from the State in response to newly identified and potential infestations and continuing management of all known infestations to reduce the risk of spread.
- AMC supports increased State enforcement and/or increased funding for local enforcement of State Laws to prevent the spread of AIS.
- AMC supports regional cooperation and partnerships in prevention and management of AIS.

#### **Buffer Law Implementation**

- AMC supports lands within required buffer areas be allowed to enroll and re-enroll in federal and state conservation programs such as CRP and CCRP or others.
- AMC supports on-going state funding for counties that affirm jurisdiction of the Minnesota buffer program.

#### Drainage

- AMC supports drainage law that ensures the ability of counties to maintain drainage systems.
- AMC supports requiring the state to fund the costs of drainage management activities that are the result of state mandates.
- AMC supports adding additional definition of 'repair' and 'minor repair' to Minnesota Statute 103E.
- AMC supports changing Minnesota Statute 103E.705 to allow for the bidding requirement to be raised from \$1000 to \$5000 per mile of open ditch in the ditch system.

## **Drinking Water**

III AMC supports efforts to monitor and protect the quality of drinking water supplies in the state.

# **Federal Endangered Species Act**

AMC supports efforts by the United States Fish and Wildlife Service (USFWS) to down list or remove the Topeka Shiner Minnow from the endangered species program. While this effort is underway, AMC requests that the USFWS exempt public works projects from current restrictions where the Topeka Shiner Minnow is present.

# **Impaired Waters**

- AMC supports initiatives to restore Minnesota's impaired waters that:
  - **Fund preservation and protection programs to prevent waters from becoming impaired;**
  - **Fund diverse efforts to restore and protect water resources at the local level;**
  - Build upon existing programs;
  - Provide significant opportunities for local governments and citizens to participate in decision-making processes;
  - Are funded through federal and state revenue sources; and
  - Work to prevent the pollution of lakes and rivers.
- AMC supports restoring and increasing state financial support for county water management planning.

# **One Watershed, One Plan: Implementation**

AMC supports funding from the Clean Water Fund for implementation grants to local governments who have collaborated and completed a comprehensive water plan through the One Watershed One Plan process.

# **Storm Water Management**

AMC supports full funding for the delegation of the NPDES Phase II storm water program to counties that are best able to review, permit, monitor and enforce these requirements.

# Wetlands

- AMC supports modifications to the Wetlands Conservation Act (WCA), which will enhance mitigation projects statewide, by emphasizing the public value of projects rather than the size or location of projects.
- AMC supports the creation of an in-lieu fee program, administered by BWSR, that allows maximum public value for wetland mitigation projects.
- AMC supports including data from all wetland restorations or creations in the wetland replacement reporting.
- AMC opposes changes to WCA exemptions and administrative procedures without complete data to justify the changes.
- AMC supports maintaining wetland de minimis exemption amounts and simplifying its application.
- AMC opposes WCA rule changes that require landowners to report exempt activities to the county.

## Water Basin Organizations

AMC opposes the mandatory membership of an individual watershed to be part of a water basin organization.

## Water Resource Service Delivery

AMC supports county flexibility regarding the delivery of services to conserve land and water resources.

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